

# INDIANA HORSE RACING COMMISSION



Photo: Courtesy of Lawrence Van Garrett/coadyphoto.com



Photo: Courtesy of Jim Linscott

## 2006 ANNUAL REPORT

[www.in.gov/ihr](http://www.in.gov/ihr)



# Indiana Horse Racing Commission State of Indiana

Mitchell E. Daniels, Jr., Governor

[www.state.in.gov/ihrc](http://www.state.in.gov/ihrc)

April 1, 2007

The Honorable Mitchell E. Daniels  
Governor of the State of Indiana  
Room 206, The Statehouse  
Indianapolis, IN 46204

Dear Governor Daniels:

A review of 2006 includes some significant changes and challenges for the horse racing industry.

Integrity '06 was approved by the Commission before the race meets began in the spring. This was the largest regulatory reform since the pari-mutuel statute was enacted in Indiana more than 10 years ago. As you might imagine, there was stiff opposition from a vocal group of horsemen to this kind of sweeping change.

The heart of the program is designed to deter unauthorized race day medication to horses. The means to deter includes additional track security and escorts for veterinarians during salix administration. We believe the Integrity '06 regulations go a long way in protecting the level playing field for our racing product.

The Commission also responded to requests from the Jockey's Guild for changes in rules concerning safety and other issues, including use of telephones, advertising on apparel, padding in the starting gate, and the track warning system. We attempted to accommodate their needs, while protecting the betting public and track interests, as we crafted new regulations.

Unfortunately, both tracks posted millions of dollars in losses during the year. However, Indiana Downs creatively changed post times for thoroughbred races, which resulted in a ninety percent (90%) increase in simulcast wagers.

During the latter part of 2006, the national racing media seemed to focus even more intently on integrity in racing. A litany of illegal medication offenses around the country was cited by Stan Bergstein in the Daily Racing Form, but he stated that Indiana has "shown signs of a rigid backbone" when it comes to integrity. We will continue to monitor the situation and move forward on regulations which will keep us as leaders in the industry.

We are very happy to report the hiring of Ursula Jedra, D.V.M. as our first full-time Chief Veterinarian. She joined a dedicated staff in April, and has been a significant help to our operation.

In December, the Commission received a request to approve the sale of Churchill Downs' majority stake in Hoosier Park to Centaur, Inc., the minority shareholder. This will be considered in the first quarter of 2007.

Thank you for the opportunity to serve on the Commission.

Sincerely,

*Sarah W. McNaught*

Sarah W. McNaught  
Commission Chairman

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# Indiana Horse Racing Commission

## Commissioners

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**Sarah McNaught**  
Chairman

Sarah McNaught . . . . .Chairman

Alan Armstrong . . . . Vice-Chairman

Jim Lauck . . . . .Secretary

Doug Grimes . . . . .Member

Will Koch. . . . .Member

## Commission Senior Staff

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Joe Gorajec . . . . . Executive Director

Deena Pitman . . . . . Assistant Executive Director

Robert Smith . . . . . Director of Security

Wendi Samuelson-Dull . . . . . Controller

Ursula Jedra, DVM . . . . . Chief Veterinarian

Jessica Barnes . . . . . Director of Standardbred  
Racing & Development

Jacki Brown . . . . . Director of Thoroughbred &  
Quarter Horse Development



**Joe Gorajec**  
Executive Director

# Indiana Horse Racing Commission

## Race Track Staff

Pat Adams . . . . . Assistant Director of Security

Abi Meister . . . . . Licensing Supervisor

Richard Wilbur . . . . . Investigator

Brad Jones . . . . . Investigator

To further assist the Commission with its regulatory responsibilities, the following individuals provided professional or technical service at Hoosier Park and Indiana Downs during the 2006 racing season.

### Standardbred Judges

Timothy Schmitz, Presiding Judge  
Jim Curran, Associate Judge  
Richard (Dick) DiSantis, Associate Judge

### Thoroughbred Stewards

Gary Wilfert, Senior State Steward  
Tim Day, Associate Steward  
Rick Evans, Associate Steward  
Jean Chalk, Associate Steward

### Veterinary Technicians

#### Commission Veterinarians

Leslie Ahluwalia, DVM  
David Morgan, DVM  
Russell Burger, DVM

Stephanie Adams  
Claudia Shaff  
Barbara Sigman  
Cheryl Morris  
Jenny Baughman  
Kent Carpenter

#### Racing Inspectors

Paul Clark  
Karla Vaughn  
Shelly McCracken-  
Rania

### Standardbred Breed Development

#### Advisory Committee

Ernest M. Gaskin, *Chair*  
Henry B. Blackwell, II  
Nat Hill, IV

### Thoroughbred Breed Development

#### Advisory Committee

James Carmichael, D.V.M. *Chair*  
Mari Hulman George  
Jim Elliott

### Standardbred Advisory Board

Jeff Henson, *Chair*      Nancy Sabatini  
Richard Link              Randy Dever  
Scott Snyder              Pam Cross  
Jessica Barnes, *ExOfficio Member*

### Quarter Horse Breed Development

#### Advisory Committee

Shirley Tresner, *Chair*  
Michael Renihan  
Carol Ecker, DVM

# Year In Review

<p><b>April</b></p> <p>After a nation-wide search, the Commission hires Ursula Jedra, D.V.M. to become its first full-time Chief Veterinarian.</p>	<p><b>May</b></p> <p>The Governor signs a bill which gives the Commission discretion to permit medication consistent with the recommendations of the Racing Medication and Testing Consortium, our national experts on equine medicine. The bill, sponsored and championed by Senator Robert Jackman, leads to the regulated use of flunixin and ketoprofen.</p>	<p><b>June</b></p> <p>Sale of Indiana Downs' thoroughbred simulcast signal explodes as patrons across the country embrace the tracks' new twilight racing calendar. Signal sales increase over 90%.</p>
<p><b>October</b></p> <p>Cielo Gold and Star Dabber finish in a dead heat to win the 12<sup>th</sup> running of the Grade II Indiana Derby Saturday, October 7 at Hoosier Park. A total of 5,134 people were in attendance for the \$500,000 event.</p>	<p><b>March</b></p> <p>The Commission approves "Integrity '06". The program deters the administration of unauthorized race day medication. New rules include enhanced track security and escorts for veterinarians during salix administration.</p>	<p><b>October</b></p> <p>Jockey Rodney Prescott earns his 2,000<sup>th</sup> career victory Wednesday, October 18 at Hoosier Park. Prescott guides the Ray Ginter Jr. owned and trained Sefayoself to a convincing win in the third race of the evening.</p>
<p><b>December</b></p> <p>The Commission receives a request to approve the sale of Churchill Downs Management Corporation's 62% stake in Hoosier Park to minority shareholder Centaur LLC.</p>	<p><b>December</b></p> <p>Don Kubovchik, Executive Director of the Indiana HBPA, passes away after a brief illness. Don epitomized the term "gentlemen horseman" and will be missed by the entire racing industry.</p>	<p><b>December</b></p> <p>Governor Mitch Daniels reappoints Sarah McNaught to serve a full four-year term expiring in September 2010. McNaught remains as Chairman of the Commission.</p>



# Live Racing at Tracks

<b>Standardbred</b>	<b>Hoosier Park</b>	<b>Indiana Downs</b>	<b>Total</b>
Number of Dates	60	80 *	140
Total Handle	\$2,278,284	\$2,136,072	\$4,414,356
Average Daily Handle	\$37,971	\$26,701	\$31,531
<b>Thoroughbred</b>	<b>Hoosier Park</b>	<b>Indiana Downs</b>	<b>Total</b>
Number of Dates	59 *	48 *	107
Total Handle	\$2,626,142	\$2,251,229	\$4,877,371
Average Daily Handle	\$44,511	\$46,901	\$45,583
<b>Quarter Horse</b>	<b>Hoosier Park</b>	<b>Indiana Downs</b>	<b>Total</b>
Number of Races	45	37	82
Total Handle	\$197,252	\$156,196	\$353,448
Average <u>Per-Race</u> Handle	\$4,383	\$4,222	\$4,310
<b>Total Live Handle</b>	<b>\$5,101,678</b>	<b>\$4,543,497</b>	<b>\$9,645,175</b>

(\*Loss of three Thoroughbred race dates and one Standardbred race date due to inclement weather.)

## Simulcast Handle

<b>Export Handle <sup>(1)</sup></b>	<b>Hoosier Park</b>	<b>Indiana Downs</b>	<b>Total</b>
Thoroughbred	\$97,634,694	\$33,331,895	\$130,966,589
Standardbred	52,359,902	34,773,449	87,133,351
Quarter Horse	2,979,918	893,777	3,873,695
<b>Total Simulcast Handle</b>	<b>\$152,974,514</b>	<b>\$68,999,121</b>	<b>\$221,973,635</b>
<b>Average Daily Export Handle</b>	<b>Hoosier Park</b>	<b>Indiana Downs</b>	
Thoroughbred	\$1,654,825	\$680,243	<i>*Quarter Horse handle is calculated on a <u>per race</u> basis not daily.</i>
Standardbred	872,665	429,302	
Quarter Horse *	66,220	24,156	
<b>In-State Handle <sup>(2)</sup></b>	<b>Hoosier Park</b>	<b>Indiana Downs</b>	<b>Total</b>
Thoroughbred/Quarter Horses	\$81,562,607	\$52,789,953	\$134,352,560
Standardbred	27,187,536	11,031,353	38,218,889
<b>Total In-State Handle</b>	<b>\$108,750,143</b>	<b>\$63,821,306</b>	<b>\$172,571,449</b>

(1) Hoosier Park wagered \$2,409,278 on Indiana Downs' simulcast signal (\$1,557,921 on standardbred and \$851,357 on thoroughbred + Quarter Horse). Indiana Downs wagered \$1,763,135 on Hoosier Park's simulcast signal (\$1,116,607 on thoroughbred + Quarter Horse and \$646,528 on standardbred). These handle numbers are included in the **"Export Handle"** above by source of signal and in **"In-State Handle"** by location of wager.

(2) Handle at Indiana OTB's on racing originating in-state is accounted for in **"In-State Handle"** source of wager (i.e. Hoosier Park's OTB handle on Hoosier Park's live racing is attributed to Hoosier Park).

# Total In-State Handle

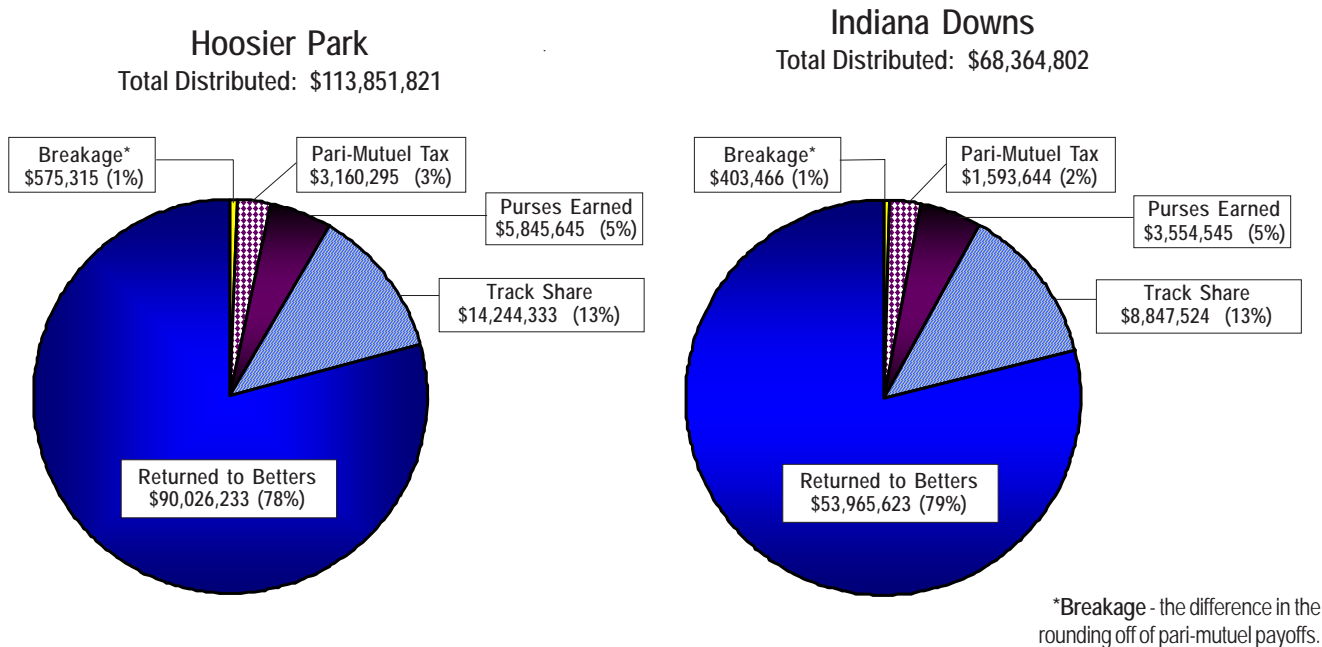


(Handle - money wagered by the betting public on pari-mutuel races.)



# Distribution of the Wagering Dollar

The following is a breakdown of the distribution of all monies wagered at both Hoosier Park and Indiana Downs and their satellite facilities:



## State Revenues

The following are the direct state revenues collected in accordance with the pari-mutuel statute IC 4-31:

Hoosier Park	
Pari-Mutuel Tax . . . . .	\$ 3,160,295
Track Reimbursement for Officials . . . . .	322,909
Occupational License Fees . . . . .	132,090
Admission Tax . . . . .	3,809
Fines and Civil Penalties Paid . . . . .	11,900
Track Permit and License Fees . . . . .	8,000
<b>Total . . . . .</b>	<b>\$3,639,003</b>
Indiana Downs	
Pari-Mutuel Tax . . . . .	\$1,593,644
Track Reimbursement for Officials . . . . .	277,106
Occupational License Fees . . . . .	126,970
Admission Tax . . . . .	-0-
Fines and Civil Penalties Paid . . . . .	12,650
Track Permit and License Fees . . . . .	7,000
<b>Total . . . . .</b>	<b>\$2,017,370</b>
<b>Total State Revenue \$5,656,373</b>	

The direct revenue received by the State of Indiana exceeded the cost of regulation. Indiana Horse Racing Commission operating expenditures for calendar year 2006 were \$2,424,307.

# Occupational Licensing

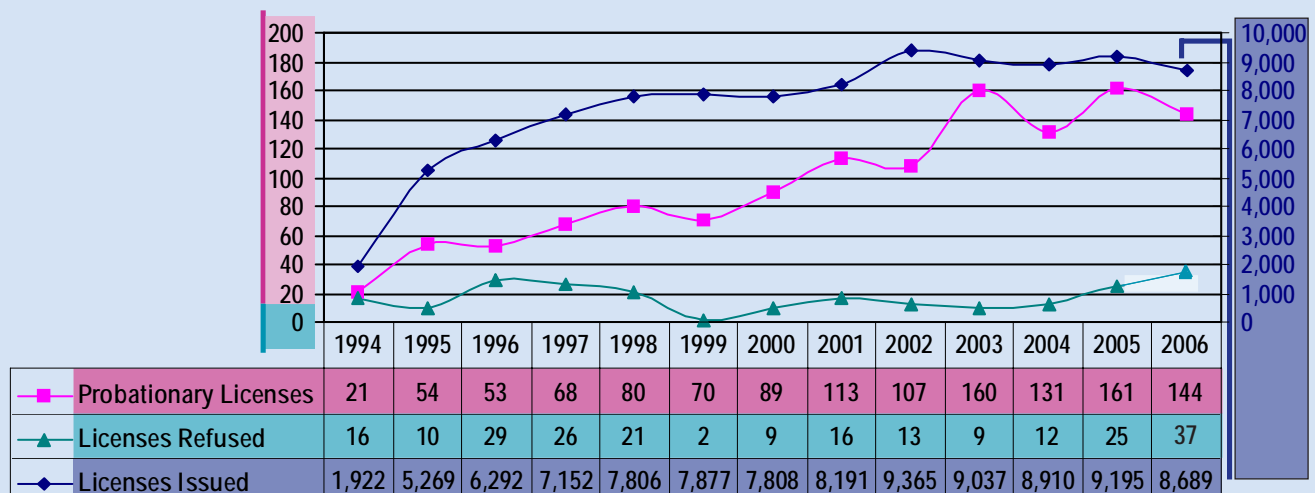
Pursuant to IC 4-31-6 and 71 IAC 5-1-1, all persons participating in pari-mutuel racing under the jurisdiction of the Commission are required to be licensed. The licensing process is the backbone of the Commission's regulatory efforts. Each prospective licensee is fingerprinted.

The Federal Bureau of Investigation (FBI) provides the Commission with criminal histories of all applicants. The Commission may refuse or deny the application for licensure of any person whose criminal or racing violation record is contrary to the public's best interest.

## 2006

Category	Count	Category	Count
Owner, Thoroughbred	1,723	Vendor/Contractor	36
Owner, Standardbred	1,720	Owner/Trainer, Quarter Horse	42
Groom	1,084	Track Management	33
Track Employee	742	Racing Official	34
Stable Name	511	Trainer, Quarter Horse	27
Owner/Trainer, Thoroughbred	399	Farrier	24
Vendor Employee	183	Gate Crew	16
Trainer, Thoroughbred	276	Valet	14
Owner/Trainer/Driver	267	Pony Rider	21
Pari-Mutuel Clerk	248	Jockey Agent	19
Owner/Trainer, Standardbred	215	Authorized Agent, Standardbred	13
Track Security	183	Veterinarian	12
Owner, Quarter Horse	150	Owner/Driver	13
Jockey	127	Other	18
Trainer, Standardbred	105	Asst. Trainer, Standardbred	11
Driver/Trainer	100	Vet. Helper	11
Commission Staff	92	Apprentice Jockey	4
Asst. Trainer, Thoroughbred	88	Authorized Agent, Thoroughbred	3
Exercise Rider	72	Asst. Trainer, Quarter Horse	5
Driver	48		

## Total Licenses Issued in 2006: 8,689



# Equine Drug Testing

Pari-mutuel horse racing can succeed as a legitimate major league sport only if its races are perceived by the wagering public to be honest, competitive contests, free from manipulation by man or drugs. The Commission's drug detection program is one of the nation's most comprehensive and its laboratory, one of the most respected in the racing industry.

Breed	Race Dates	Urine	Blood	Positive Tests
Standardbred	141	2095	2608	29
Thoroughbred	110	2070	2314	8
<b>Total</b>	<b>251</b>	<b>4165</b>	<b>4922</b>	<b>37</b>

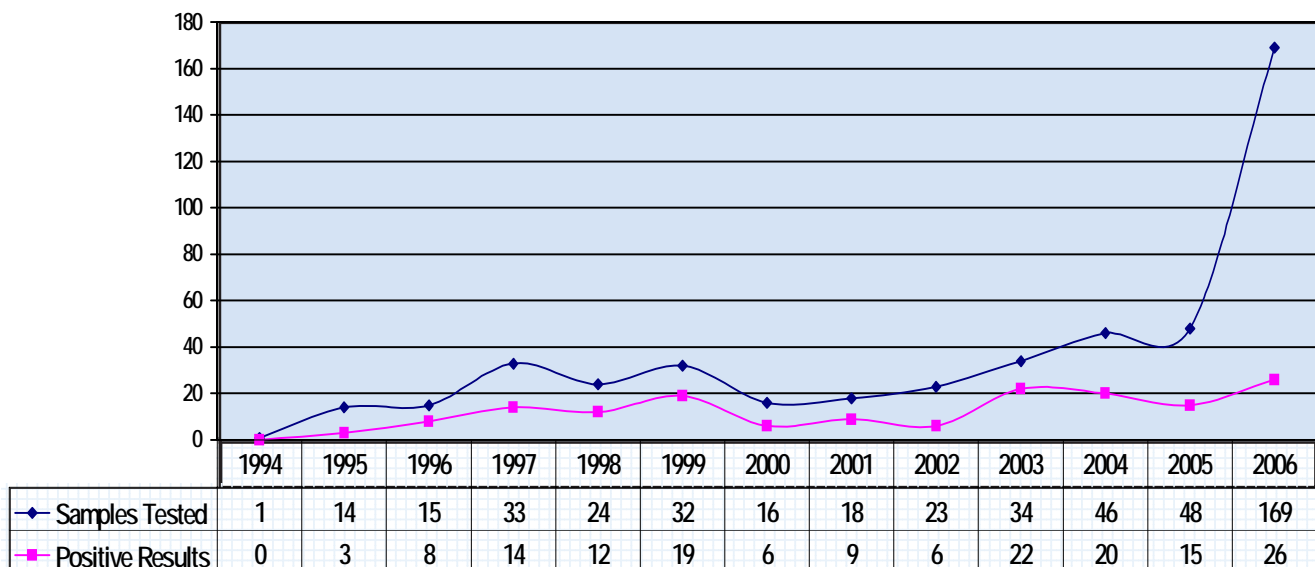
Truesdail Laboratory in Tustin, California, serves as the primary testing laboratory for the Indiana Horse Racing Commission. Truesdail Laboratory has been a leader in racing chemistry and drug-related re-

search for over 50 years. For each positive test, the offending horse was disqualified and placed last. In accordance with the pari-mutuel statute, all purse money earned is ordered returned and redistributed.

The table below represents a further breakdown, by breed, of the name and types of drugs reported by the laboratory.

Number of Violations		ARCI	
Standardbred	Thoroughbred	Drug Classification	Type
1	6	Bute (Overage)	nonsteroidal anti-inflammatory
	1	Banamine (Class 4)	analgesic
23		Dexamethasone (Class 4)	corticosteroid
4		Methylprednisolone (Class 4)	corticosteroid
1		Clenbuterol (Class 3)	bronchodilator
	1	Mephentermine (Class 1)	antihypotensive

# Human Drug Testing



# Breed Development

## Overview

Pursuant to IC 4-31-11, breed development funds have been established to promote the breeding of horses while stimulating the agri-business sector of the state's economy. Standardbred, Thoroughbred and Quarter Horse breed development advisory committees make recommendations to the Commission regarding the distribution of these monies.

The Breed Development Fund was established by the Indiana pari-mutuel statute and is administered by Governor-appointed members of the Breed Development committees and boards. The Fund consists of breakage

(the difference in the rounding off of pari-mutuel pay-offs), outs (all uncashed tickets), and the riverboat admissions tax allocation. The Indiana Horse Racing Commission receives 65 cents for every admission on an Indiana riverboat. Twenty (20) percent of the 65 cents goes into the Breed Development Fund. The Breed Development Fund is divided forty-eight (48) percent to the Indiana Thoroughbred Breed Development Fund and forty-eight (48) percent to the Standardbred Breed Development Fund and four (4) percent to the Quarter Horse Breed Development Fund.

## Thoroughbred & Quarter Horse Programs

The mission of the Thoroughbred and Quarter Horse Development Advisory Committees is to register thoroughbred and Quarter Horses for the Indiana bred program and provide incentives and awards to three important elements of the Indiana racing industry: the owner, the breeder and the stallion owner. The intent of these incentives and awards is to promote investment of capital into the Indiana economy (via breeding, racing and related agri-business) and maximize the positive

impact to the state's economy. The incentives reward risk, and the awards reward success on the racetrack...through winning!

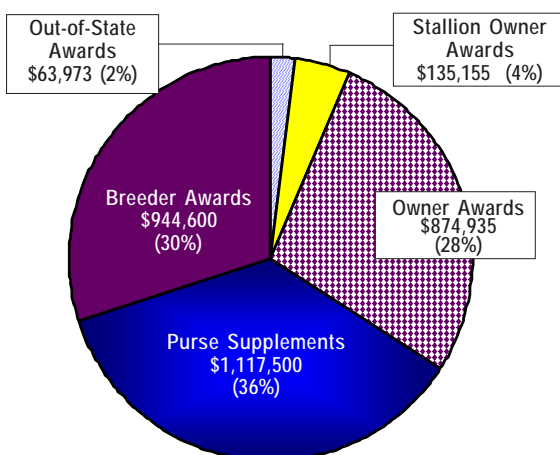


Jacki Brown, Director  
Thoroughbred & Quarter Horse  
Breed Development

By visiting the commission website ([www.in.gov/ihrc](http://www.in.gov/ihrc)), information can be obtained regarding eligibility requirements for racing awards such as those described in the chart below. There are detailed instructions on how to register a foal/horse, what applications to use and what type of deadlines apply.

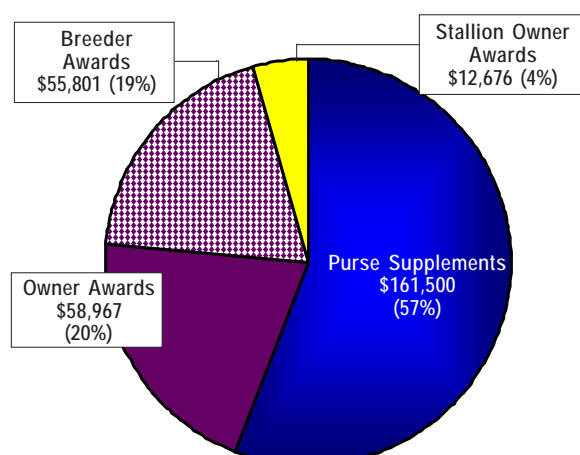
### 2006 Thoroughbred Award Distribution

Total Distributed: \$3,136,163



### 2006 Quarter Horse Award Distribution

Total Distributed: \$288,944



# Breed Development

## Standardbred Program

The Standardbred Breed Development Program concluded its 2006 year by continuing to offer a lucrative program for Indiana sired horses at Hoosier Park, Indiana Downs, and Indiana's County and State Fairs. This program provided racing opportunities and incentives for Indiana Sired horses through the Indiana Sired Late Closing Events, Indiana Sires Stakes, Genesis Series, Indiana Sired Fair Circuit Program, Overnight Race Supplements and Indiana Sired Bonus and Breeder's Awards. The success of the Indiana Sired Program during 2006 has resulted in over 8.3 million dollars paid in purses at Indiana's pari-mutuel tracks to Indiana Sired horses, through breed development funds and track purse supplements. This is an increase of over 6.4% from 2005. In addition, Indiana's county fairs and State Fair, a main-



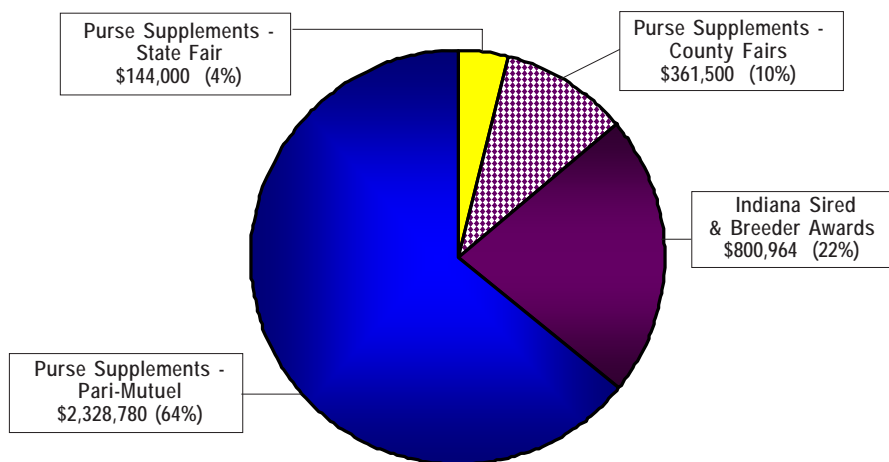
**Jessica Barnes**  
**Director of Standardbred Racing  
 & Breed Development**

stay in the history of Indiana horse racing, hosted 29 days of racing and 304 races during the Indiana Sired Fair Circuit Program. Overall, over 9.9 million dollars in purses and awards were paid to owners and breeders of Indiana Sired horses racing in the State of Indiana during 2006.

As a result of these efforts, the Indiana Standardbred Breed Development Program continues to develop and promote a high quality Standardbred industry in the State of Indiana, which in turn, continues to foster more agri-business growth for the State. Please visit the commission website ([www.in.gov/ihrc](http://www.in.gov/ihrc)) to obtain information regarding the Indiana Sired Program, nomination requirements, necessary applications, historical information, deadlines and more.

### 2006 Standardbred Award Distribution

Total Distributed: \$3,635,244



### 2006 Breed Development Fund Revenues

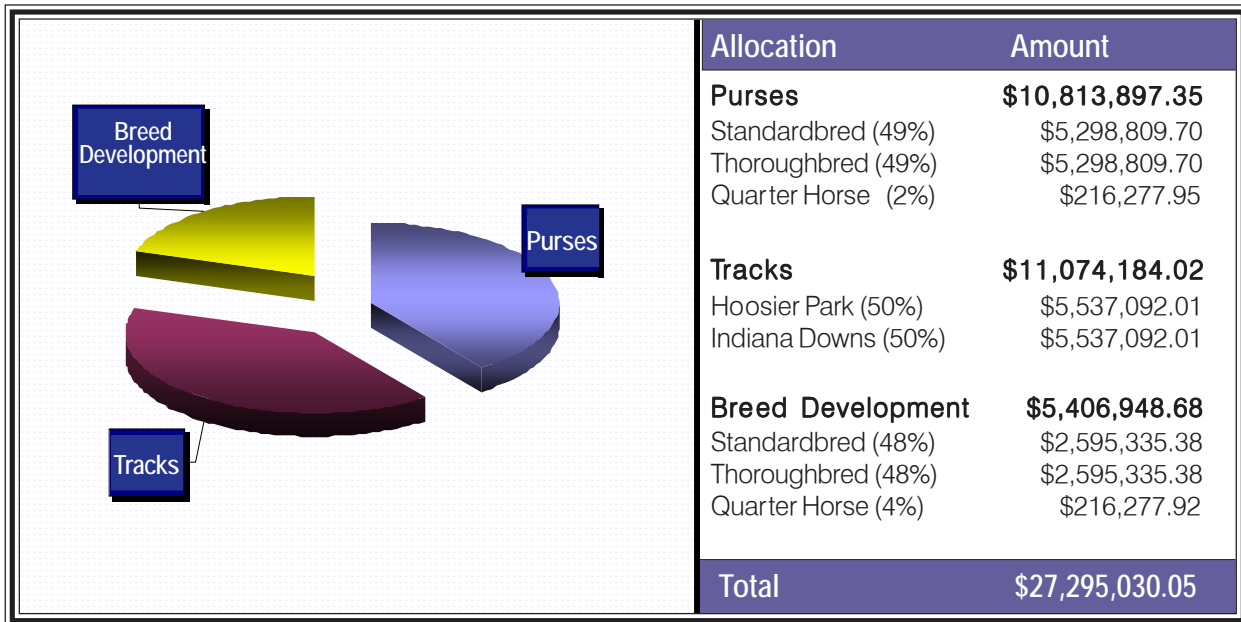
Breed	Breakage	Outstanding Tickets *	Riverboat Revenue	Total
Standardbred	469,814.88	439,592.00	2,595,335.38	3,504,742.26
Thoroughbred	469,814.88	439,592.00	2,595,335.38	3,504,742.26
Quarter Horse	39,151.24	36,632.66	216,277.92	292,062.82
<b>Total</b>	<b>\$978,781.00</b>	<b>\$915,816.66</b>	<b>\$5,406,948.68</b>	<b>\$7,301,547.34</b>

\* Outstanding ticket revenue is based on tickets purchased in 2005 which expired in 2006.

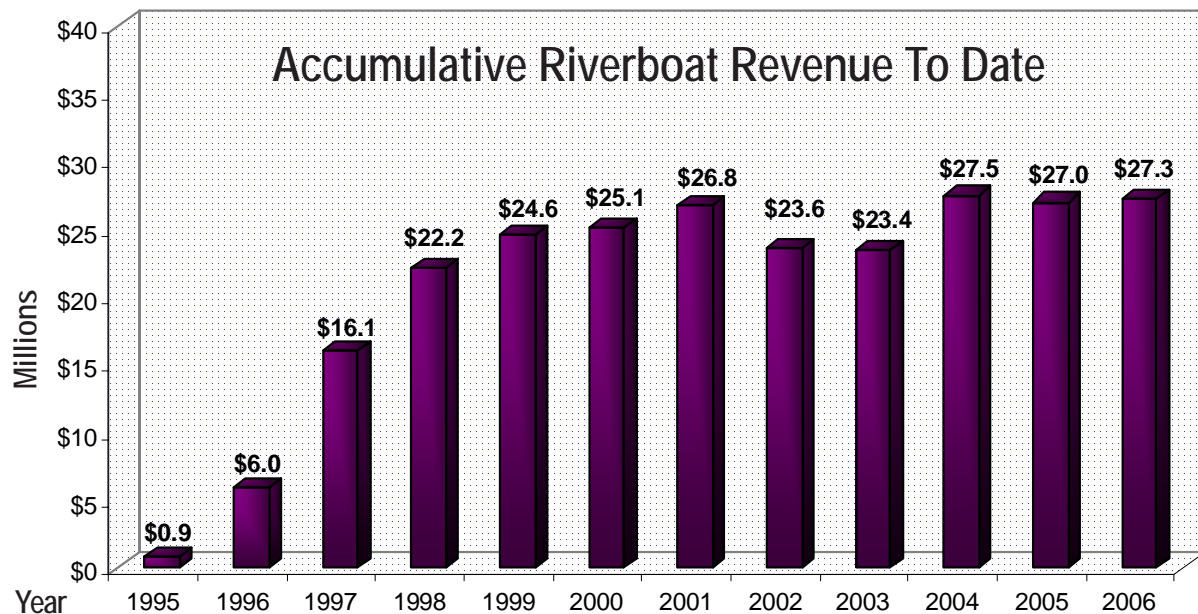
# Riverboat Revenue

The statute permitting riverboat gaming in Indiana earmarks sixty-five (65) cents of the three dollar admission tax to the pari-mutuel horse racing industry. These funds are distributed to various segments of the racing industry in accordance with Commission rule 71 IAC 12-2-15.

## 2006 Riverboat Revenue Allocation to Racing From Admission Tax (65 cents)



**Distribution Formula:** Pursuant to 71 IAC 12-2-15, riverboat revenue was allotted 40% to purses, 40% to the tracks and 20% to breed development funds. Beginning April 2006, approximately 2% of the Riverboat revenue was utilized to implement Integrity '06.



**Total Riverboat Money Received (1995-2006): \$ 250,288,394**



# 2007 Standardbred Race Dates



**Hoosier Park - 61 dates (April 6 - June 30)**



**Indiana Downs - 82 dates (July 13 - November 3)**

April						
S	M	T	W	T	F	S
* Dan Patch						
1	2	3	4	5	6	7
8	9	10	11	12	13	14
15	16	17	18	19	20	21
22	23	24	25	26	27	28
29	30	• Good Friday • Easter				

May						
S	M	T	W	T	F	S
* Memorial Day						
		1	2	3	4	5
6	7	8	9	10	11	12
13	14	15	16	17	18	19
20	21	22	23	24	25	26
27	* 28	29	30	31		

June						
S	M	T	W	T	F	S
					1	2
3	4	5	6	7	8	9
10	11	12	13	14	15	16
17	18	19	20	21	22	23
24	25	26	27	28	29	30

July						
S	M	T	W	T	F	S
* July Fourth						
1	2	3	* 4	5	6	7
8	9	10	11	12	13	14
15	16	17	18	19	20	21
22	23	24	25	26	27	28
29	30	31				

August						
S	M	T	W	T	F	S
		1	2	3	4	
5	6	7	8	9	10	11
12	13	14	15	16	17	18
19	20	21	22	23	24	25
26	27	28	29	30	31	

September						
S	M	T	W	T	F	S
* Labor Day						1
2	* 3	4	5	6	7	8
9	10	11	12	13	14	15
16	17	18	19	20	21	22
23	24	25	26	27	28	29
30						

October						
S	M	T	W	T	F	S
	1	2	3	4	5	6
7	8	9	10	11	12	13
14	15	16	17	18	19	20
21	22	23	24	25	26	27
28	29	30	31			

November						
S	M	T	W	T	F	S
* Breeder's Cup		1	2	* 3		

\* Denotes Holiday or Special Race Event. Post times may differ.

## Post Times

***Hoosier Park Race Meet***  
Wednesday - Sunday 6:45 p.m.

***Indiana Downs Race Meet***  
Monday - Wednesday 4:55 p.m.  
Friday & Saturday 6:55 p.m.

*Dates Approved November 14, 2006*

# 2007 Flat Racing Race Dates



**Indiana Downs - 48 dates (April 27 - July 3)**  
**Hoosier Park - 61 dates (September 1 - November 24)**

Flat Racing includes Thoroughbred and Quarter Horse Racing



Indiana Downs Dates



Hoosier Park Dates

April						
S	M	T	W	T	F	S
* Easter						
1	2	3	4	5	6	7
*8	9	10	11	12	13	14
15	16	17	18	19	20	21
22	23	24	25	26	27	28
29	30					

May						
S	M	T	W	T	F	S
* Memorial Day						
		1	2	3	4	5
6	7	8	9	10	11	12
13	14	15	16	17	18	*19
20	21	22	23	24	25	26
27	*28	29	30	31		

June						
S	M	T	W	T	F	S
					1	2
3	4	5	6	7	8	9
10	11	12	13	14	15	16
17	18	19	20	21	22	23
24	25	26	27	28	29	30
July						
S	M	T	W	T	F	S
1	2	3	4	5	6	7

September						
S	M	T	W	T	F	S
* Labor Day						
2	*3	4	5	6	7	8
9	10	11	12	13	14	15
16	17	18	19	20	21	22
23	24	25	26	27	28	29
30						

October						
S	M	T	W	T	F	S
* Indiana Oaks & Derby Days						
	1	2	3	*4	*5	6
7	8	9	10	11	12	13
14	15	16	17	18	19	20
21	22	23	24	25	26	27
28	29	30	31			

November						
S	M	T	W	T	F	S
* Thanksgiving Day						
				1	2	3
4	5	6	7	8	9	10
11	12	13	14	15	16	17
18	19	20	21	*22	23	24
25	26	27	28	29	30	

## Post Times

**Indiana Downs** - Monday, Tuesday Wednesday - 4:55 p.m.  
 Friday & Saturday - 6:55 p.m.

**Hoosier Park** - Wednesday - Sunday - 6:10 p.m.

\* Denotes Holiday or Special Race Event; post times may differ.

## Quarter Horse Racing

Please contact Indiana Downs or Hoosier Park for exact dates and post times.

*Dates Approved November 14, 2006*

## Indianapolis Office

Indiana Horse Racing Commission  
ISTA Center, Suite 530  
150 W. Market St.  
Indianapolis, IN 46204  
Phone: (317) 233-3119  
Fax: (317) 233-4470

[www.in.gov/ihrc](http://www.in.gov/ihrc)

## Field Offices

Indiana Horse Racing Commission  
c/o Hoosier Park  
4500 Dan Patch Circle  
Anderson, IN 46013  
Phone: (765) 683-2565  
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